ENCLOSURE TO DEC 1, 2005 LETTERS

IDAPA 58 - DEPARTMENT OF ENVIRONMENTAL QUALITY

58.01.02 - WATER QUALITY STANDARDS AND WASTEWATER TREATMENT REQUIREMENTS

DOCKET NO. 58-0102-0503

NOTICE OF RULEMAKING - PROPOSED RULE

AUTHORITY: In compliance with Section 67-5221(1), Idaho Code, notice is hereby given that this agency has proposed rulemaking. This action is authorized by Sections 39-105, 39-107, and 39-3601 *et seq.*, Idaho Code.

PUBLIC HEARING SCHEDULE: No hearings have been scheduled. Pursuant to Section 67-5222(2), Idaho Code, a public hearing will be held if requested in writing by twenty-five (25) persons, a political subdivision, or an agency. Written requests for a hearing must be received by the undersigned on or before September 23, 2005. If no such written request is received, a public hearing will not be held.

DESCRIPTIVE SUMMARY: The purpose of this rulemaking is to bring Idaho's toxics criteria up to date with current science and recommendations of the U.S. Environmental Protection Agency (EPA). The Department of Environmental Quality (DEQ) proposes to revise the human health criteria (columns C1 & C2) in Section 210 to account for revised fish consumption rates and newer information in the Integrated Risk Information System (IRIS) database on health effects, and to adopt an Idaho specific cadmium aquatic life criterion based on recalculation using additional, more recent toxicity data that has become available since EPA's 2001 cadmium criteria recommendation. Development of the proposed cadmium criteria is discussed in a draft technical support document, "Cadmium Risks to Freshwater Life: Predicted low-effect values in ambient waters based upon laboratory and field studies," which is available at www.deq.idaho.gov/rules/water/58_0102_0503_proposed.cfm or by contacting Don Essig at (208)373-0119.

Everyone in Idaho who either discharges toxics listed in Section 210 to surface waters of Idaho, or those who recreate in or obtain their drinking water from surface waters of Idaho, may be interested in commenting on this proposed rule. The proposed rule text is in legislative format. Language the agency proposes to add is underlined. Language the agency proposes to delete is struck out. It is these additions and deletions to which public comment should be addressed.

After consideration of public comments, DEQ intends to present the final proposal to the Board of Environmental Quality in November 2005 for adoption of a pending rule. The rule is expected to be final and effective upon the adjournment of the 2006 legislative session if approved by the Legislature.

IDAHO CODE SECTION 39-107D STATEMENT: The revisions included in this proposed rule are not broader in scope, nor more stringent, than federal regulations and do not regulate an activity not regulated by the federal government.

IDAHO CODE SECTION 67-5221(1)(c) FISCAL IMPACT STATEMENT: No negative impact occurs from this rulemaking; provision is not applicable.

NEGOTIATED RULEMAKING: The text of the proposed rule has been drafted based on discussions held during a negotiation conducted pursuant to Idaho Code Section 67-5220 and IDAPA 04.11.01.812-815. The Notice of Negotiated Rulemaking was published in the Idaho Administrative Bulletin, April 6, 2005, Vol. 05-4, page 21.

GENERAL INFORMATION: For more information about DEQ's programs and activities, visit DEQ's web site at www.deq.idaho.gov.

ASSISTANCE ON TECHNICAL QUESTIONS AND SUBMISSION OF WRITTEN COMMENTS: For assistance on questions concerning this proposed rule, contact Don Essig at (208) 373-0119, Don.Essig@deq.idaho.gov.

Anyone may submit written comments on the proposed rulemaking by mail, fax or e-mail at the address below. DEQ will consider all written comments received by the undersigned on or before October 7, 2005.

Dated this 3rd day of August, 2005.

Paula J. Wilson Hearing Coordinator Department of Environmental Quality 1410 N. Hilton, Boise, Idaho 83706-1255 (208)373-0418/Fax No. (208)373-0481 Paula.Wilson@deq.idaho.gov

THE FOLLOWING IS THE TEXT OF DOCKET NO. 58-0102-0503

210. NUMERIC CRITERIA FOR TOXIC SUBSTANCES FOR WATERS DESIGNATED FOR AQUATIC LIFE, RECREATION, OR DOMESTIC WATER SUPPLY USE.

- 01. Criteria for Toxic Substances. The criteria of Section 210 apply to surface waters of the state as follows. (5-3-03)
 - a. Columns B1, B2, and C2 of the following table apply to waters designated for aquatic life use.

 (5-3-03)
 - b. Column C2 of the following table applies to waters designated for recreation use. (5-3-03)
 - c. Column C1 of the following table applies to waters designated for domestic water supply use.

A				B Aquatic life			Human health for consumption of:			
(Number) Compound		a CAS Number			b cc (µg/l B2	.)	Water & organisms (µg/L)		Organisms only (µg/L)	
1	Antimony	7440360			N. 18 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		5.6	<u>₽</u>	640	₽Ċ
2	Arsenic	7440382	340	е	150	е	50	d	50	d
3	Beryllium	7440417						h	24	h.
4	Cadmium	7440439	2 1.3	i	1. 0 <u>.6</u>	i	14	h		h
5a	Chromium III	16065831	570	i	74	i		h		h
5b	Chromium VI	18540299	16	е	11	е		h		h
6	Copper	7440508	17	i	11	i				
7	Lead	7439921	65	i	2.5	i		, h		h
8a	Mercury	7439976		g		g				
8b	Methylmercury	22967926							0.3 mg/kg	р
9	Nickel	7440020	470	i	52	i	610	С	4600	С
10	Selenium	7782492	20	f	5	f	170	h	4200	h

	A ,			B uatic life	1	Human health for consumption of:			
	(Number) Compound a C		b CMC b CCC (µg/L) (µg/L)		Water & organi (µg/L)	Water & organisms (µg/L)		ly	
			B1	В	2	C1		C2	
11	Silver	7440224	3.4 i						
12	Thallium	7440280				1.7 0.24	С	6.30.47	С
13	Zinc	7440666	120 i	120	i	7400		26000	
14	Cyanide	57125	22 j	5.2	j	700140	С	220000 140	С
15	Asbestos	1332214				7,000,000 fibers/L	k		
16	2, 3, 7, 8-TCDD Dioxin	1746016				0.00000004305	1	0.0000000044051	1
17	Acrolein	107028				320 190		780 290	
18	Acrylonitrile	107131				0.05 <u>91</u>	cl	0.6625	cl
19	Benzene	71432				4 <u>2</u> .2	cl	7 <u>5</u> 1	cl
20	Bromoform	75252				4.3	cl	360 140	cl
21	Carbon Tetrachloride	56235		1		0.253	cl	4.4 <u>1.6</u>	cl
22	Chlorobenzene	108907				680130	-C	210 1600	С
23	Chlorodibromomethane	124481				0.440	cl	34 13	cl
24	Chloroethane	75003		1					
25	2-Chloroethylvinyl Ether	110758		1	1		10001		
26	Chloroform	67663		1		5.7	el	470	el
27	Dichlorobromomethane	75274				0.2755	cl	2217	cl
28	1,1-Dichloroethane	75343			1:				
29	1,2-Dichloroethane	107062				0.38	cl	9937	cl
30	1,1-Dichloroethylene	75354				0.057330	el	3.2 7100	el
31	1,2-Dichloropropane	78875				0.50	cl	<u>15</u>	cl
32	1,3-Dichloroprop y/ ene	542756				+0 <u>.34</u>	6	1700 21	6
33	Ethylbenzene	100414				3100 530	С	290002100	С
34	Methyl Bromide	74839		†		487	С	4900 <u>1500</u>	С
35	Methyl Chloride	74873					h		h
36	Methylene Chloride	75092	12			4.7 <u>6</u>	cl	1600 590	cl
37	1,1,2,2- Tetrachloroethane	79345				0.17	cl	11 4.0	cl
38	Tetrachloroethylene	127184			7.00	0.869	I	8.85 3.3	1
39	Toluene	108883				68091300	С	20000015000	С

A .			B Aquatic life		Human health for consumption of:			
(Number) Compound		a CAS Number	b CMC (µg/L)	b CCC (µg/L)	Water & organ (µg/L)	isms	Organisms o (µg/L)	nly
			B1	B2	C1		C2	
40	1,2-Trans- Dichloroethylene	156605			140	c	10000	c
41	1,1,1-Trichloroethane	71556				h	5	h
42	1,1,2-Trichloroethane	79005			0.€ <u>59</u>	cl	42 <u>16</u>	cl
43	Trichloroethylene	79016			2.7 <u>5</u>	1	81 30	1
44	Vinyl Chloride	75014			20.025	1	52 5 <u>2.4</u>	1
45	2-Chlorophenol	95578			81	c	150	<u>c</u>
46	2,4-Dichlorophenol	120832		- Table	9377	С	<i>7</i> <u>2</u> 90	С
47	2,4-Dimethylphenol	105679			380	<u>c</u>	850	c
48	2-Methyl-4,6- Dinitrophenol	534521		5	13.4		765 280	
49	2,4-Dinitrophenol	51285			70 69	С	<i>140</i> <u>53</u> 00	С
50	2-Nitrophenol	88755						
51	4-Nitrophenol	100027						
52	3-Methyl-4- Chlorophenol	59507						
53	Pentachlorophenol	87865	20 m	- 13 m	0.287	cl	8.2 3.0	cl
54	Phenol	108952			21000	С	46 <u>17</u> 00000	С
55	2,4,6-Trichlorophenol	88062			2. 1 <u>.4</u>	cl	6.5 2.4	cl
56	Acenaphthene	83329		-	670	<u>c</u>	990	<u>c</u>
57	Acenaphthylene	208968			1			
58	Anthracene	120127			96 8300	С	<i>11</i> 40000	С
59	Benzidine	92875			0.00042086	cl	0.0005420	cl
60	Benzo(a)Anthracene	56553			0.00238	<u>c</u> l	0.0 3 1 <u>8</u>	<u>c</u> l
61	Benzo(a)Pyrene	50328			0.00238	<u>c</u> l	0.0318	<u>c</u> l
62	Benzo(b)Fluoranthene	205992			0.00238	<u>c</u> l	0.0318	<u>c</u> l
63	Benzo(ghi)Perylene	191242						
64	Benzo(k)Fluoranthene	207089			0.00 <u>23</u> 8	<u>c</u> l	0.0318	<u>c</u> l
65	Bis(2-Chloroethoxy) Methane	111911						
66	Bis(2-Chloroethyl)Ether	111444	- 11		0.0340	cl	1.4 0.53	cl

A				Ei itic life	Human health for consumption of:					
(Number) Compound		Number) Compound a CAS Number		umber) Compound CAS CMC		b CCC (µg/L)	Water & organisms (µg/L)		Organisms only (µg/L)	
			В1	B2	C1		C2			
67	Bis(2-Chloroisopropyl) Ether	108601			1400	С	170 65000	С		
68	Bis(2-Ethylhexyl) Phthalate	117817			1. <u>82</u>	cl	5.9 2.2	cl		
69	4-Bromophenyl Phenyl Ether	101553					le			
70	Butylbenzyl Phthalate	85687			1500	<u>c</u>	1900	<u>c</u>		
71	2-Chloronaphthalene	91587			1000	c	1600	<u>c</u>		
72	4-Chlorophenyl Phenyl Ether	7005723					. 4			
73	Chrysene	218019			0.00238	cl	0.0 3 1 <u>8</u>	cl		
74	Dibenzo (a,h) Anthracene	53703			0.00238	<u>c</u> l	0.0 3 1 <u>8</u>	<u>c</u> l		
75	1,2-Dichlorobenzene	95501			2700 420	С	1 <i>70</i> <u>3</u> 00	С		
76	1,3-Dichlorobenzene	541731			400320		2600 960			
77	1,4-Dichlorobenzene	106467			40063		2600 190			
78	3,3'-Dichlorobenzidine	91941			0.0421	cl	0.07728	cl		
79	Diethyl Phthalate	84662			23 17000	С	12044 000	С		
80	Dimethyl Phthalate	131113			313 270000		29 1100000			
81	Di-n-Butyl Phthalate	84742			2 <u>70</u> 00	С	12000 4500	С		
82	2,4-Dinitrotoluene	121142			0.11	1	0.1 3.4	1		
83	2,6-Dinitrotoluene	606202								
84	Di-n-Octyl Phthalate	117840								
85	1,2-Diphenylhydrazine	122667			0.04036	cl	0. 54 20	cl		
86	Fluoranthene	206440	i		300 130	С	370 140	С		
87	Fluorene	86737			13 <u>1</u> 00	С	<i>440</i> 5300	С		
88	Hexachlorobenzene	118741	i		0.000 75 28	cl	0.0007729	cl		
89	Hexachlorobutadiene	87683			0.44	cl	50 18	cl		
90	Hexachloro- cyclopentadiene	77474		:01	2 40	6	170 1100	θ		
91	Hexachloroethane	67721			1.94	cl	8.9 <u>3.3</u>	cl		
92	Ideno (1,2,3-cd) Pyrene	193395			0.00238	<u>c</u> l	0.0318	<u>c</u> l		

A			Aqı	B uatic life	Human health for consumption of:			
	(Number) Compound a C Num		b CMC (µg/L)	b CCC (μg/L) B2	Water & organ (µg/L)	isms	Organisms o (µg/L)	nly
93	Isophorone	78591	K-162 K		8.4 <u>35</u>	cl	600 960	cl
94	Naphthalene	91203				-		
95	Nitrobenzene	98953			17	С	1900 690	С
96	N-Nitrosodimethylamine	62759			0.00069	cl	8.1 3.0	cl
97	N-Nitrosodi-n- Propylamine	621647			0.0050	cl	0.51	<u>cl</u>
98	N-Nitrosodiphenylamine	86306			5.0 3.3	cl	46 <u>.0</u>	cl
99	Phenanthrene	85018						
100	Pyrene	129000			960830	С	<i>11</i> 4000	С
101	1,2,4-Trichlorobenzene	120821			35		70	
102	Aldrin	309002	3		0.00043049	cl	0.000-14050	cl
103	alpha-BHC	319846			0.00 39 26	cl	0.043049	cl
104	beta-BHC	319857			0.044091	cl	0.04617	cl
105	gamma-BHC (Lindane)	58899	2	0.08	0.0198	. 1	0.0631.8	1
106	delta-BHC	319868					4	
107	Chlordane	57749	2.4	0.0043	0.000 57 <u>80</u>	cl	0.000 <i>59</i> <u>81</u>	cl
108	4,4'-DDT	50293	1.1	0.001	0.000 59 22	cl	0.000 59 22	cl
109	4,4'-DDE	72559			0.000 59 22	cl	0.000 59 22	cl
110	4,4'-DDD	72548			0.000 83 31	cl	0.000 84 31	cl
111	Dieldrin	60571	2.5	0.0019	0.00044052	cl	0.00044054	cl
112	alpha-Endosulfan	959988	0.22	0.056	0.93 62	С	2.0 89	С
113	beta-Endosulfan	33213659	0.22	0.056	0.93 62	С	2.0 89	С
114	Endosulfan Sulfate	1031078			0.9362	С	2.0 89	С
115	Endrin	72208	0.18	0.0023	0.76059	С	0. 81 060	С
116	Endrin Aldehyde	7421934			0.7629	С	0. 81 30	С
117	Heptachlor	76448	0.52	0.0038	0.000 21 079	cl	0.000 21 079	cl
118	Heptachlor Epoxide	1024573	0.52	0.0038	0.000 1 0 <u>39</u>	cl	0.000 11 039	cl
119	Polychlorinated Biphenyls PCBs:	n		0.014 n	0.000 17 064	<u>cl</u> o	0.000 17 <u>064</u>	<u>cl</u> o

A Laboratoria			Aqu	B atic life	Human health for consumption of:		
	Number) Compound	a CAS Number	b CMC (µg/L)	b CCC (µg/L)	Water & organisms (µg/L)	Organisms only (µg/L)	
120	Toxaphene	8001352	0.73	0.0002	0.000 73 28 cl	0.000 .75 28 cl	
121	Chlorine	a	19 k	11 k			

Note to table: Table values are from 57 FR 60910, December 22, 1992 (National Toxics Rule) except as noted. Table Footnotes

- a. Chemical Abstracts Service (CAS) registry numbers which provide a unique identification for each chemical.
- See Definitions, Section 003010 of these rules.
- **c.** This criterion has been revised to reflect The Environmental Protection Agency's q1* or RfD, as contained in the Integrated Risk Information System (IRIS) as of December 22, 1992 May 17, 2002. The fish tissue bioconcentration factor (BCF) from the 1980 Ambient Water Quality Criteria document was retained in each case.
- d. Inorganic form only. The criterion for arsenic is the MCL in effect as of April 5, 2000.
- e. Criteria for these metals are expressed as a function of the water effect ratio, WER, as defined in Subsection 210.03.c.iii. CMC = column B1 value X WER. CCC = column B2 value X WER.
- f. Criterion expressed as total recoverable (unfiltered) concentrations.
- g. No aquatic life criterion is adopted for inorganic mercury. However, the narrative criteria for toxics in Section 200 of these rules applies. The Department believes application of the human health criterion for methylmercury will be protective of aquatic life in most situations.
- h. No numeric human health criteria has been established for this contaminant. However, permit authorities should address this contaminant in NPDES permit actions using the narrative criteria for toxics from Section 200 of these rules.
- i. Aquatic life criteria for these metals are expressed as a function of total hardness (mg/L as calcium carbonate), the pollutant's water effect ratio (WER) as defined in Subsection 210.03.c.iii and multiplied by an appropriate dissolved conversion factor as defined in Subsection 210.02. For comparative purposes only, the values displayed in this table are shown as dissolved metal and correspond to a total hardness of one hundred (100) mg/L and a water effect ratio of one (1.0).
- j. Criteria are expressed as weak acid dissociable (WAD) cyanide.
- k. Total chlorine residual concentrations.
- **I.** <u>EPA guidance allows states to choose a risk factor of 10⁻⁴ to 10⁻⁶. Idaho has chosen to base #Ihis criterion is based on carcinogenicity of 10⁻⁶ risk.</u>
- m. Aquatic life criteria for pentachlorophenol are expressed as a function of pH, and are calculated as follows. Values displayed above in the table correspond to a pH of seven and eight tenths (7.8).

CMC = $\exp(1.005(pH)-4.830)$

CCC = exp(1.005(pH)-5.290)

n. PCBs are a class of chemicals which include Aroclors, 1242, 1254, 1221, 1232, 1248, 1260, and 1016, CAS numbers 53469219, 11097691, 11104282, 11141165, 12672296, 11096825 and 12674112 respectively. The aquatic life criteria apply to this set of PCBs.

A	Aqua	B atic life	Human health for consumption of:		
(Number) Compound	a CAS Number	b CMC (µg/L)	b CCC (µg/L)	Water & organisms (µg/L)	Organisms only (µg/L)
		В1	B2	C1	C2

o. This criterion applies to total PCBs, (e.g. the sum of all congener, isomer, or Aroclor analyses).

(4-6-05)()

02. Factors for Calculating Hardness Dependent Metals Criteria. Hardness dependent metals criteria are calculated using values from the following table in the equations: (5-3-03)

a. CMC=WER exp{mA[ln(hardness)]+bA} X Acute Conversion Factor.

(5-3-03)

b. CCC=WER exp{mc[ln(hardness)]+bc} X Chronic Conversion Factor.

Metal	m _A	b _A	m _c	b _c	^a Acute Converson Factor	^a Chronic Conversion Factor
Arsenic	b	b	b	b	1.0	1.0
Cadmium	1.0166 <u>0.8367</u>	-3.924 -3.560	0.7852 0.6238	-3.490 -3.340	9.944 see footnote a	0.909
Chromium (III)	0.819	3.7256	0.8190	0.6848	0.316	0.860
Chromium (VI)	b	b	b	b	0.982	0.962
Copper	0.9422	-1.464	0.8545	-1.465	0.960	0.960
Lead	1.273	-1.460	1.273	-4.705	0.791	0.791
Mercury	b	b	b	b	0.85	0.85
Nickel	0.846	2.255	0.8460	0.0584	0.998	0.997
Silver	1.72	-6.52	С	С	0.85	С.
Zinc	0.8473	0.884	0.8473	0.884	0.978	0.986

p. This fish tissue residue criterion (TRC) for methylmercury is based on a human health reference dose (RfD) of 0.0001 mg/kg body weight-day; a relative source contribution (RSC) estimated to be 27% of the RfD; a human body weight (BW) of 70 kg (for adults); and a total fish consumption rate of 0.0175 kg/day for the general population, summed from trophic level (TL) breakdown of TL2 = 0.0038 kg fish/day + TL3 = 0.0080 kg fish/day + TL4 = 0.0057 kg fish/day. This is a criterion that is protective of the general population. A site-specific criterion or a criterion for a particular subpopulation may be calculated by using local or regional data, rather than the above default values, in the formula: TRC = [BW x {RfD - (RSCxRfD)}] / Σ TL. In waters inhabited by species listed as threatened or endangered under the Endangered Species Act or designated as their critical habitat, the Department will apply the human health fish tissue residue criterion for methylmercury to the highest trophic level available for sampling and analysis.